

Joint Council  
of Allergy,  
Asthma and  
Immunology

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October 1, 1999

50 N. Brockway St.  
Suite 3-3  
Palatine, IL 60067  
847/934-1918  
FAX 847/934-1820

Dockets Management Branch (HFA-305)  
Food and Drug Administration  
5630 Fishers Lane, Room 1061  
Rockville, MD 20852

RE: Docket No. 98N-03 13  
RIN 0910 - AB74  
Surgeon's and Patient Examination Gloves; Reclassification  
Proposed Rule

To Whom It May Concern:

The Joint Council of Allergy, Asthma and Immunology (JCAAI) appreciates the opportunity to comment on this proposed rule. JCAAI is an organization of allergists and immunologists whose sponsors are the American Academy of Allergy, Asthma and Immunology (AAAAI) and the American College of Allergy, Asthma and Immunology (ACAAI). JCAAI represents over 4,000 physicians, most of whom are board certified by the American Board of Allergy and Immunology, a conjoint board of the American Board of Internal Medicine and the American Board of Pediatrics.

Enclosed are the comments of Dr. Kevin J. Kelly, which we solicited, on this issue. These comments completely reflect the views of the Joint Council of Allergy, Asthma and Immunology. We appreciate your consideration of our comments.

Sincerely,

Daniel Ein, M.D.  
President

DE/sg  
enclosure

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98N-0313

C5



Jordan N. Fink, M.D.  
Professor & Chief, Allergy-Immunology Division

Kevin J. Kelly, M.D.  
Professor & Chief, Pediatric Allergy

Michael C. Zacharisen, M.D.  
Assistant Professor of Pediatrics

Asnani M. Chiu, M.D.  
Assistant Professor of Medicine

Asthma & Allergy Center  
Allergy-Immunology Division  
Departments of Medicine and Pediatrics

September 15, 1999

Dockets Management **Branch (HFA-305)**  
Food and Drug Administration  
5630 Fishers **Lane**  
Room 1061  
**Rockville, MD 20852**

**RE:** Docket No. 98N - 03 13  
**RIN 0910 - AB74**  
Surgeon's and **Patient** Examination Gloves; **Reclassification**  
Proposed Rule

To whom it may concern:

I am writing in **regards** to the proposed regulation to **reclassify all** surgeon and patient examination gloves to **class II** devices and set allowable limits of powder and protein in latex surgeon and examination gloves **used** for patients in the medical field. **I** would commend the proposed rule change as a "**next** good step" after the labeling requirement for latex containing products that went into effect September 30, 1998. However, there continues to be a number of problems that exist with the proposed ruling of which **further** work needs to continue

First, **the** level of 1200 milligrams of protein in a glove is an unacceptably high **level** of protein and is only chosen due to the **insensitivity** of the proposed lab **method** of protein **quantification**. In addition, there is no attempt in this process to identify the allergenic protein and distinguish those proteins **from** non **allergenic** protein. This requires the use of specific immunologic assays and not the modified Lowry Test. The modified Lowry Test is insensitive and will allow unacceptably high levels of allergen to persist in latex gloves under this ruling. Since patients have reacted adversely in skin testing to levels of **protein** as low as one microgram or **smaller**, the allowance of 1200 milligram is excessive.

Second, the reduction of powder **from** 260 milligram (on average) to a 120 **milligram** is an unacceptably high level **especially** in light of the continued allowance of protein levels in the **glove** under this proposed rule. **Data from** Europe suggest that release of allergen into the air at levels of 0.6 nanograms per cubic **meter** of air is enough to invoke symptomatic disease **in** health care workers. This is clearly **excessive** powder to bind allergen and exceed levels that produce symptoms of latex allergy.

9000 West Wisconsin Avenue  
P.O. Box 1997  
Milwaukee, Wisconsin 53201  
(414) 266-6640  
FAX: (414) 266-6437

Therefore, the continued work on quantitative immunologic assays and alternatives to powder as a lubricant for the donning of latex gloves is necessary and should be mandatory in the future.

Although supportive of the overall attempt to place limits of powder and protein content of latex gloves, this rule must be looked at as merely a first step in reducing allergic reactions in the sensitized health care workers who are exposed to those materials.

Extending the proposed level of protein to latex materials other than gloves should be considered, especially for those latex products manufactured by a dipping process. In light of the majority of reactions reported to the Food and Drug Administration being related to allergic reactions from dipped latex products, extending this rule to those products makes good sense.

Although the mathematical discussion regarding reduction of risk of allergic reactions is clear, given the liberal new allowable limits of powder and protein in the gloves, the impact of this rule is likely to be overestimated. Since latex allergic patients adversely react below levels produced by the new standard, it is highly unlikely that the number of allergic reactions will be reduced until more drastic measures are imposed. The reduction in allergic reactions is unlikely to occur until a critical reduction (nondetection) in the level of allergen (not just protein) is achieved.


If my statements are not clear or I can be of further help in clarifying the issues, please feel free to contact me at (414) 266-6840.

Sincerely,



Kevin J. Kelly, M.D.  
Professor of Pediatrics & Medicine  
Director, Pediatric Allergy & Immunology  
Medical College of Wisconsin

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